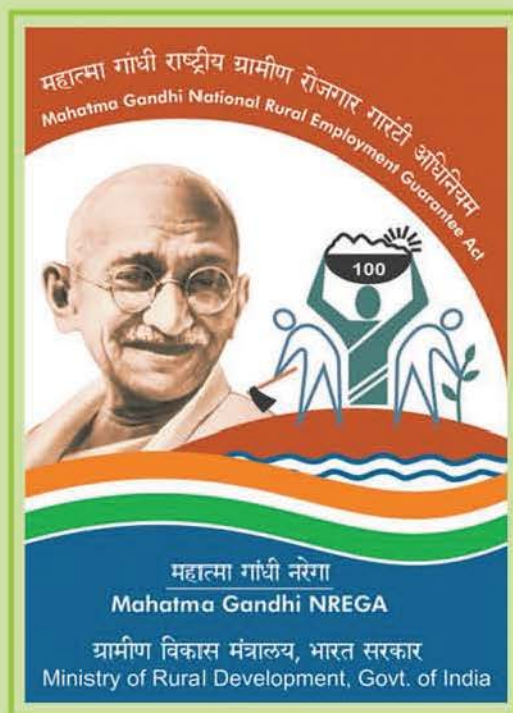


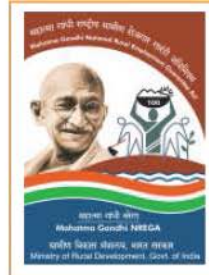


*Implementation of
Mahatma Gandhi
National Rural Employment
Guarantee Scheme : Meghalaya
2009 - 2010*



Community & Rural Development Department
Government of Meghalaya

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Overview



The year 2009-2010 may be remembered as one of the very important phases in the implementation of the erstwhile National Rural Employment Guarantee Scheme. To give a more meaningful nomenclature to this massive people's participation programme, the Ministry of Rural Development, Government of India renamed the scheme in honour of the Father of the Nation and is now termed as Mahatma Gandhi National Rural Employment Guarantee Scheme. This became effective from 31st December 2009.

In our State, we were met with challenges of achieving better implementation. Reliance on adhoc structures of Village Employment Councils and Area Employment Councils created a lot of hurdles. There was an urgent need to streamline the process to provide an impetus for better achievements. This was discussed thoroughly in the State level Workshop held on 19th October 2009 in Shillong. The workshop delved into issues which hampered the delivery of this scheme. Based on the recommendations of the Workshop, amendments were made to the state scheme with an aim to smoothen the process of implementation.

There was also a lot of hue and cry over the unskilled wage rate of Rs. 70/- as it was not at par with the current market rates. The State Government increased the unskilled wage rate to Rs. 100/- per person/day. This increase in the wage rate gave an impetus to the implementation.

There was an enormous challenge during to the previous years to entrust the responsibilities of implementation on the functionaries of Village Employment Councils and Area Employment Councils. In spite of the initial hurdles, the year 2009-10 witnessed a change in the perspective of the people. People especially in the under developed areas embraced the change. They slowly realised the transformation which MGNREGA could bring into their daily livelihood.

The challenges of lack of manpower to render constant monitoring for each work in the village was addressed effectively. Additional personnel were recruited and placed at the disposal of the Programme Officers. These included Additional Programme Officers, Junior Engineers and Technical Assistants. The poor network of Banks and Post Offices is still a pending issue and the wages in most areas could still not be transferred through the accounts. However, the districts of East Khasi Hills and Jaintia Hills have initiated the process in some blocks and created 27399 individual accounts in banks and post offices.

During the year 2009-10, total Central Share received was Rs 21136.81 lakhs and total availability of fund including state share and opening balance was Rs 21749.84 lakhs. Out of this, Rs 11721.558 lakhs was spent on wages for providing employment and additional income to more than 372523 families. This registered an increase of 72.42% in person-days provided and 170.42% increase in Central share over the year 2008-2009.

Efforts were made by the State and District machinery upto the grass root level to improve performance during 2009-2010. Strategies were drawn to get better results. MGNREGS is a demand driven programme. With the better awareness and more initiatives, definitely people will come forward for participation ■



Performance Analysis

An analysis on the performance during 2009-10 has been carried out so that the implementation can be monitored and deviations rectified. The Employment Generation table shows an average persondays provision of 49.29 days against 38.49 days during the year 2008-09. During the year 2009-10, 300913 households have been provided employment. The Financial Performance table gives an analysis on the utilisation of funds during the year 2009-2010.

Number of AECs & VECs in Meghalaya

District	Villages*	VEC*	AEC**
SGH	668	615	142
WGH	1501	1501	450
EKH	849	849	239
JH	475	475	179
RB	576	583	147
EGH	938	930	284
WKH	1119	1119	347
Total	6126	6072	1788

* Villages: As per Census Villages 2001

+ VEC: Village Employment Councils

** AEC: Area Employment Councils

EMPLOYMENT GENERATION DURING 2009-10

District	HH with Job Cards	HH Provided Employment	%ge of HH employed	Persondays provided to each family	%ge of Women participants
SGH	20528	19365	94.33	50.81	50.71
WGH	97149	91785	94.48	42.96	44.36
EKH	70626	51462	72.87	47.48	55.47
JH	51609	39979	77.47	29.14	50.55
RB	38484	30689	79.74	68.27	58.76
EGH	46388	46136	99.46	78.60	38.26
WKH	47739	21497	45.03	26.78	34.17
TOTAL	372523	300913	80.78	49.29	47.25

FINANCIAL PERFORMANCE DURING 2009-10

District	Total availability	%ge Wage Expenditure	%ge Material Expenditure	%ge Adminis- trative expenditure	%ge Fund Utilization	Average wage per person per day
SGH	1308.86	54.30	42.79	2.91	96.95	70.02
WGH	4670.97	65.92	30.39	3.69	98.60	76.99
EKH	2993.68	58.89	35.35	5.76	95.68	69.03
JH	1655.24	63.93	34.16	1.91	96.36	87.53
RB	1121.01	69.37	25.73	4.90	52.97	72.28
EGH	6058.08	65.60	29.92	4.48	83.79	91.82
WKH	929.28	59.25	35.61	5.14	81.05	77.52
TOTAL	21737.12	63.89	31.88	4.23	84.40	79.02



Monthly Progress

3

MONTHLY PROGRESS REPORT FOR THE YEAR 2009 - 10 Cumulative upto the month of March, 2010 Name of the State - Meghalaya EMPLOYMENT GENERATION UNDER NREGA

1	2	3				4	5	6	7	8	9					10	11	12
		a	b	c	d						a	b	c	d	e			
Sl. No	Name of the District	Cumulative No. of HH issued (Till the reporting month)				Cumulative No. of HH demanded employment (Till the reporting month)	Cumulative Labour Budget estimation of employment provided (Till the reporting month)	Cumulative No. of HH provided employment (Till the reporting month)	No. of HH working under NREGA during the reporting month	Cumulative Labour Budget estimation of persondays (Till the reporting month)	Cumulative Persondays generated (in Lakhs) (till the reporting month)					Cumulative No. of HH completed 100 days (Till the reporting month)	No. of HH which are beneficiary of land reform/ IAY	No. of Disabled beneficiary individuals
		SC	ST	Other	Total						SC	ST	Other	Total	Women			
1	SGH	95	20424	9	20528	20162	19215	19365	19365	20.5	0.39	9.45	0	9.84	4.99	665	269	134
2	WGH	790	77731	18628	97149	91785	98697	91785	46717	57.9	0.11190	31.53490	7.78707	39.43387	17.49350	1446	1401	64
3	EKH	138	69820	668	70626	52720	40558	51462	50926	33.0	0.3775	23.84824	0.21046	24.4362	13.55418	793	437	96
4	JH	194	51415	0	51609	39979	32307	39979	23669	16.2	0.00860	11.64162	0.00000	11.65022	5.88899	593	41	5
5	RB	0	38444	40	38484	30689	30521	30689	9595	7.5	0.22000	20.72000	0.01000	20.95	12.31000	1312	451	172
6	EGH	0	46388	0	46388	45705	45815	45705	45455	18.0	0.00000	36.75340	0.00000	36.7534	13.87578	9056	1242	47
7	WKH	0	47739	0	47739	21497	7663	21497	7755	4.0	0.00000	5.75649	0.00000	5.75649	1.96689	768	78	0
TOTAL		1217	351961	19345	372523	302537	274776	300482	203482	157.1	1.10800	139.70465	8.00753	148.82018	70.07934	14633	3919	518



**MONTHLY PROGRESS REPORT
FOR THE YEAR 2009 - 10**
Cumulative upto the month of March, 2010
Name of the State - Meghalaya
Financial Performance

PART- II

1	2	3	4		5		6	7	8	9					
			a	b	a	b				a	b	c	d		e
Sl.N o	Name of the District	O.B. as on 1st April of the year	Release of last year received during current year		Release during current year		Misc. receipt	Total Availability	Cumulative Labour Budget estimation of Total Expenditure (Till the reporting month)	Cumulative Expenditure (Rs. In Lakhs)					
			Central	State	Central	State				On Wages	On semi- skilled and skilled wages	On Material	Administrative		Total
													Recurring	Non Recurring	
1	SGH	218.53	186.42	0	797.97	69.15	36.79	1308.86	2387.4	689.01	101.36	441.62	26.94	10.04	1268.97
2	WGH	243.60785	0	0	4371.07104	0	56.2923	4670.97119	6024	3035.8413	87.77646	1311.83691	169.9381	0	4605.39277
3	EKH	751.18676	0	0	1917.41	325.08442	0	2993.68118	3846.2	1686.7515	92.58656	919.93445	74.5584	90.46356	2864.29447
4	JH	695.16	0	0	804.05	146.894	9.119	1655.236	1884.6	1019.686	38.866	505.897	6.971	23.522	1594.942
5	RB	272.85	0	22.22	3688.99	132.1	4.85	4121.01	866	1514.17	108.63	452.98	38.15	68.87	2182.8
6	EGH	379.47639	0	0	5392.62	265.84644	32.85841	6070.80124	2032.4	3329.85219	65.89737	1452.76047	54.41302	179.78755	5082.7106
7	WKH	183.61	0	0	685.75	49.91	10.01	929.28	469.7	446.247	12.22	255.943	33.893	4.853	753.156
TOTAL		2744.421	186.42	22.22	17657.86104	988.98486	149.91971	21749.8396	17510.3	11721.558	507.33639	5340.97183	404.86352	377.53611	18352.26584



Monthly Progresses

5

MONTHLY PROGRESS REPORT FOR THE YEAR 2009 - 10

Cumulative upto the month of March, 2010

Format for Monthly Progress Report - V A (Capacity Building - Personnel Report)

Sl. No	Name of District	Gram Panchayat Level		Block Level								District Level									
		Gram Rozgar Sahayak		Accountant		Engineers/Technical Assistants		Programme Officer		Computer Assistant		Works Manager & Technical Assistants		IT Manager & Computer Assistants		Accounts Manager		Training Coordinator		Coordinator for Social Audit and Grievance Redressal	
		Target	Achievement	Target	Achievement	Target	Achievement	Target	Achievement	Target	Achievement	Target	Achievement	Target	Achievement	Target	Achievement	Target	Achievement	Target	Achievement
1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	21	22
1	SGH	142	142	8	4	34	11	4	4	8	4	2	1	4	2	2	0	4	0	4	0
2	WGH	450	450	16	16	41	31	8	8	16	15	1	1	6	6	2	2	11	9	11	9
3	EKH	534	574	8	8	28	25	8	8	26	23	0	1	0	2	0	1	0	1	0	1
4	JH	179	179	10	5	15	10	10	5	10	5	0	0	2	2	0	0	0	0	0	0
5	RB	147	0	6	6	11	3	3	3	11	8	2	0	1	1	2	1	2	1	6	0
6	EGH	930	891	5	5	32	32	5	5	15	13	1	1	2	2	2	1	2	1	2	1
7	WKH	2234	2120	6	6	24	21	6	6	6	6	2	1	2	2	1	1	1	1	1	1
Total		4616	4356	59	50	185	133	44	39	92	74	8	5	17	17	9	6	20	13	24	12



MONTHLY PROGRESS REPORT FOR THE YEAR 2009 - 10
Cumulative upto the month of March, 2010
Format for Monthly Progress Report - V B (Capacity Building - training)

Sl. No	Name of District	Gram Panchayat Level		Block Level								District Level										PRI Functionaries		Vigilance & Monitoring Committee Members	
		Gram Rozgar Sahayak		Accountant		Engineers/Technical Assistants		Programme Officer		Computer Assistant		Works Manager & Technical Assistants		IT Manager & Computer Assistants		Accounts Manager		Training Coordinator		Coordinator for Social Audit and Grievance Redressal					
		Nos. to be Trained	Nos. Trained	Nos. to be Trained	Nos. Trained	Nos. to be Trained	Nos. Trained	Nos. to be Trained	Nos. Trained	Nos. to be Trained	Nos. Trained	Nos. to be Trained	Nos. Trained	Nos. to be Trained	Nos. Trained	Nos. to be Trained	Nos. Trained	Nos. to be Trained	Nos. Trained	Nos. to be Trained	Nos. Trained	Nos. to be Trained	Nos. Trained	Nos. to be Trained	Nos. Trained
1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	21	22	23	24	25	26
1	SGH	142	142	4	4	12	12	4	4	4	4	1	0	2	2	0	0	0	0	30	6	60	0	2778	0
2	WGH	147	387	0	16	0	30	0	8	5	13	0	1	0	6	1	1	0	12	0	9	1500	1500	1500	1500
3	EKH	147	817	6	5	7	18	1	7	7	16	0	1	0	2	0	1	0	1	0	1	331	765	2704	1885
4	JH	179	179	10	5	15	10	10	5	10	5	0	0	2	2	0	0	0	0	0	0	0	0	0	0
5	RB	300	0	3	3	10	10	3	0	3	3	0	0	1	1	1	1	0	0	0	0	50	0	590	0
6	EGH	930	891	5	5	32	32	5	5	15	13	1	1	2	2	2	1	2	1	2	1	1876	1640	20	0
7	WKH	1042	1042	6	6	24	21	6	6	6	6	1	1	2	2	1	1	1	1	6	6	347	347	9821	4296
	Total	2887	3458	34	44	100	133	29	35	50	60	3	4	9	17	5	5	3	15	38	23	4164	4252	17413	7681



MONTHLY PROGRESS REPORT FOR THE YEAR 2009 - 10 Cumulative upto the month of March, 2010 TRANSPARENCY REPORT

SL. No.	Name of the District	Muster Rolls verified		Social Audits		Inspection conducted			Gram Sabhas held			Complaints	
		No. of Muster rolls used	verified	Total Gram Panchayat	No. of GP where Social Audit held	Total works taken up	No. of works inspected at District level	No. of works inspected at Block level	Total Gram Panchayats	No. of Gram Sabhas held	No. of VMC meetings held	No. of complaints received	No. of complaints disposed
1	2	3	4	5	6	7	8	9	10	11	12	13	14
1	SGH	4534	3911	142	142	847	190	847	142	237	376	40	40
2	WGH	24829	19116	450	432	2445	186	1774	450	865	873	87	46
3	EKH	23133	11193	448	479	1064	144	1064	610	473	747	8	7
4	JH	13234	11137	179	149	630	230	630	179	630	161	9	8
5	RB	18143	5810	587	398	640	434	49	147	587	532	0	0
6	EGH	74234	71912	286	286	2742	364	1655	522	785	346	95	78
7	WKH	4617	4056	347	57	909	220	909	252	565	457	0	0
	TOTAL	162724	127135	2439	1943	9277	1768	6928	2302	4142	3492	239	179

MONTHLY PROGRESS REPORT FOR THE YEAR 2009 - 10
Cumulative upto the month of March, 2010
BANKS AND POST OFFICES

Sl.NO	Name Of The District	NO. of Bank Account Opened		Amount of wages Disbursed through bank Accounts (Rs. in Lakhs	No. of Post Office Account Opened		Amount of Wages disbursed through post office Accounts(R s. in lakhs)	Total Accounts			Total Amount Disbursed(Rs.in lakhs)
		Individual	Joint		Individual	Joint		Individual	Joint	Total	
1	2	3	4	5	6	7	8	9	10	11	12
1	SGH	0	142	689.01	0	0		0	142	142	689.0100
2	WGH	0	0	0.00	0	0	0	0	0	0	0.0000
3	EKH	14957	2235	16.40	8525	1631	1.59293	23482	3866	27348	17.9883
4	JH	950	88	81.77	2967	0	125.3158	3917	88	4005	207.0852
5	RB	0	0	0.00	0	0	0	0	0	0	0.0000
6	EGH	0	925	3329.85	0	0	0	0	925	925	3329.8522
7	WKH	0	0	0.00	0	0	0	0	0	0	0.0000
	TOTAL	15907	3390	4117.03	11492	1631	126.90873	27399	5021	32420	4243.9356



MONTHLY PROGRESS REPORT FOR THE YEAR 2009 - 10

ANNEXURE B-12 PART (III)

MONTHLY PROGRESS REPORT ON PHYSICAL PERFORMANCE INDICATING ASSETS CREATED UNDER NREGA
DURING THE YEAR 2009-10 UPTO THE MONTH OF MARCH 2010.

Sl. No.	Work/ Activities	Name of the State: Meghalaya						
		District	Completed Works			Ongoing Works		
			Nos	Unit	Expenditure	Nos	Unit	Expenditure
1	Water conservation and water harvesting (number of & cubic mts as well) {digging of new tanks/ponds percolation tanks, small check dams etc.to be indicated separately}).	SGH	53	78	62.45	31	257.69	18.13
		WGH	190	30972.9	130.13447	109	95059.18	148.32445
		EKH	97	23633.33	231.96791	67	12148.54	132.90376
		JH	96	133774.27	235.805	107	205811.67	166.879
		RB	52	5690	31.53	42	4	58.1
		EGH	427	46167.78	638.89275	7	23	3
		WKH	495	3843	328.995	155	N/A	84.157
Total			1410	244159.28	1659.77513	518	313304.08	611.49421
2	Drought proofing (in Nos.& hectare as well) (afforestation and tree plantation and other activities to be indicated separately).	SGH	156	270.64	113.39	11	18.5	5.99
		WGH	403	291.12	410.57891	37	101.92	31.71853
		EKH	4	141	2.4135	5	123.98	11.16941
		JH	22	3643.96	47.95	13	17.96	33.61
		RB	4	18	2.14	16	4	28.58
		EGH	340	18904.13	837.36073	92	65	205.317
		WKH	8	N/A	6.369	8	N/A	2.876
Total			937	23268.85	1420.20214	182	331.36	319.26094
3	Micro irrigation works (in nos.& length in km) (minor irrigation canals and other activities to be indicated separately)	SGH	13	1.75	20.78	8	1.6	14.79
		WGH	42	0	102.38082	64	1165.62	76.79516
		EKH	22	7.371	47.49965	7	5.113	18.0462
		JH	16	0.976	43.256	18	0.39	33.563
		RB	10	3.8	6.51	20	2.83	12.41
		EGH	132	5608.073	372.95705	5	32	4.7
		WKH	6	639.7	9.564	11	N/A	5.619
Total			241	6261.67	602.94752	133	1207.553	165.92336
4	Provision of irriggation facilities to land owned by: (in nos.) (scheduled castes and scheduled tribes, beneficiaries of land reforms and beneficiaries of Indra Awas Yojana etc. to be indicated separately).	SGH	0	0	0	0	0	0
		WGH	0	0	0	1	0	0.55047
		EKH	0	0	0	0	0	0
		JH	0	0	0	0	0	0
		RB	8	3.4	2.42	0	0	0
		EGH	3	N/A	1.34638	0	0	0
		WKH	0	0	0	0	0	0
Total			11	3.4	3.76638	1	0	0.55047
5	Renovation of traditional water bodies (in nos.& cubic mt. as well) (desilting of tanks/ ponds, desilting of old canals, desilting of traditional open well etc. to be indicated separately).	SGH	17	37.48	19.21	13	48.81	14.23
		WGH	138	0	174.77153	105	165.14	46.19776
		EKH	17	900.85	23.13099	16	1202.35	17.70555
		JH	44	5909.48	83.698	30	4346.9	44.861
		RB	16	1830	15.98	11	12.03	7.12
		EGH	118	695.904	250.59003	0	0	0
		WKH	34	150	21.931	16	N/A	7.789
Total			384	9523.714	589.31155	191	5775.23	137.90331

Monthly Progress



MONTHLY PROGRESS REPORT FOR THE YEAR 2009 - 10

ANNEXURE B-12 PART (III)

MONTHLY PROGRESS REPORT ON PHYSICAL PERFORMANCE INDICATING ASSETS CREATED UNDER NREGA
DURING THE YEAR 2009-10 UPTO THE MONTH OF MARCH 2010.

Sl. No.	Work/ Activities	Name of the State: Meghalaya						
		District	Completed Works			Ongoing Works		
			Nos	Unit	Expenditure	Nos	Unit	Expenditure
6	Land development (in nos.& hectare as well) (plantation, land levelling other activities to be indicated separately).	SGH	22	12.47	15.07	1	0.55	9.25
		WGH	116	39875.9	202.09308	51	201435.54	176.96429
		EKH	20	6074.79	63.79706	9	71.45	31.72046
		JH	12	615.29	40.072	17	122.832	39.478
		RB	12	8.1	32.39	34	0.3	182.19
		EGH	156	21843.03	374.83028	4	48	15
		WKH	7	50	11.652	9	N/A	7.789
Total		345	68479.58	739.90442	125	201678.672	462.39175	
7	Flood control and protection (in nos.& length in km.).	SGH	33	6.05	22.81	18	4.91	15.01
		WGH	57	51571.4	177.32772	42	53864.16	94.99934
		EKH	40	4.047	89.43772	17	7.496	73.66896
		JH	12	6.124	74.108	15	13.19	63.742
		RB	19	N/A	1.92	14	2	25.21
		EGH	98	6970.129	223.05004	5	80	3.5
		WKH	7	2	13.633	3	N/A	3.922
Total		266	58559.75	602.28648	114	53971.756	280.0523	
8	Rural connectivity (in nos. & length in kms.)	SGH	190	52.63	454.4	195	33.1	446.48
		WGH	692	100341	1369.47698	641	864390.43	1309.27692
		EKH	364	3804.862	838.87241	406	223.163	1116.93893
		JH	108	149.086	251.355	120	166.328	406.072
		RB	51	29	169.25	380	52.5	1454.08
		EGH	1206	617.6	1839.80059	126	0	30.63666
		WKH	109	25	178.936	41	11	32.187
Total		2720	105019.178	5102.09098	1909	864876.521	4795.67151	
9	Any other activity (approved by MRD)	SGH	0	0	0	0	0	0
		WGH	0	0	0	0	0	0
		EKH	0	0	0	0	0	0
		JH	0	0	0	0	0	0
		RB	0	0	0	0	0	0
		EGH	23	N/A	47.52852	0	0	0
		WKH	0	0	0	0	0	0
Total		23	0	47.52852	0	0	0	

Monthly

Progress

The SIRD being the nodal agency for all matters pertaining to training and capacity building have carried out relentless effort in imparting training on MGNREGA in the State, District and Block levels. The training of Block Functionaries and Leaders of AECs/VECs, Technical Assistants and Data Entry Operators was carried out in order to provide an effective implementation of MGNREGA. The District Programme Coordinators have also carried out different types of IEC activities to create awareness and motivation to the people, organised programmes for Officers of Line Departments, capsule training to Technical Assistants and Gram Sevaks ■

Training Programmes conducted by SIRD during 2009 - 2010

Sl. No	Name of Programme	Date	Participants
1.	Course on Social Audit	2 - 4 April 2009	27
2.	Management Information System (MIS) under NREGS	27 - 28 April 2009	17
3.	Training Programme on Social Audit under NREGS	4 - 5 May 2009	51
4.	Formation and functions of VMC* under NREGS	15th May 2009	40
5.	Formation and functions of VMC under NREGS	19th May 2009	51
6.	Formation and functions of VMC under NREGS	21st May 2009	41
7.	Formation and functions of VMC under NREGS	22nd May 2009	30
8.	Formation and functions of VMC under NREGS	25th May 2009	43
9.	Formation and functions of VMC under NREGS	28th May 2009	42
10.	Formation and functions of VMC under NREGS	1st July 2009	53
11.	Formation and functions of VMC under NREGS	2nd July 2009	60
12.	Formation and functions of VMC under NREGS	3rd July 2009	64
13.	Formation and functions of VMC under NREGS	14th July 2009	42
14.	Formation and functions of VMC under NREGS	23rd July 2009	82
15.	Formation and functions of VMC under NREGS	29th July 2009	56
16.	Formation and functions of VMC under NREGS	30th July 2009	42
17.	Formation and functions of VMC under NREGS	10th Sept. 2009	124
18.	Formation and functions of VMC under NREGS	30th Sept. 2009	112
19.	ToT on NREGS wage payment through Post offices	21 - 23rd July 2009	14
20.	Regional ToT on Implementation on NREGS	31Aug - 4 Sep 2009	40
21.	State Level Workshop on Implementation of NREGS	19th Oct 2009	89
22.	Induction Course on Planning & Implementation of NREGS for APOs	18 - 29 Jan 2010	27

*VMC : Vigilance & Monitoring Committee



Recommendations of Workshop on Implementation of MGNREGS in Meghalaya

The State Workshop on Planning and Implementation of the National Rural Employment Generation Act Scheme (NREGA) organized by State Institute of Rural Development (SIRD) in collaboration with the State NREGA Cell Community & Rural Development Department Meghalaya was held on 19-10 at Hotel Pine Wood, Shillong .

The main aim of the Workshop was to focus on the various issues that affect the implementation of NREGS and to come up with recommendations for improving the effectiveness of Programme delivery. After detailed discussions, the workshop submitted the following recommendations:

1. Additional Programme Officers (APO) are to be appointed at the Block Level to manage the implementation of the programme within one month. The appointed APO will undergo intensive training at SIRD prior to taking over the assignment.
2. The BDOs will concentrate and be responsible for supervision and monitoring of NREGS
3. Each Block should have 2 Data Entry Operators to ensure effective implementation of MIS. Further there should be 2 dedicated computers for NREGS only.
4. Various applications for ensuring connectivity are to be examined and the best would be adopted.
5. The Capacity Building and Training Activities are to be intensified and SIRD is to coordinate with the districts in this connection. The SIRD is to device modalities for implementation of and develop modules for Capacity Building and Training and depute faculty to assist the districts in the matter.
6. With regard to the shortage of Measurement Books (MB) the department of C&RD will take up the matter with the Directorate of Printing and Stationery for printing of more MBs
7. The Post Master General is to identify Blocks where payment of wages through Post Office could be taken up.
8. For reducing the time taken for preparation of plan and estimates the PWD department will be requested to depute personnel to the Blocks
9. Funds would be released directly to the VEC and AEC would act as monitoring and social audit committees.
10. Labour budget for the year 2009 - 10 to be prepared on the basis of Rs 100/- wage rate with effect from September 2009 and to be submitted within 15th December 2009. The labour budget for 2010 - 2011 to be submitted by 15th December 2009.
11. Sub Divisional Officers (Civil) to be involved in monitoring and inspection.

Based on these recommendations, the MGNREGS: Meghalaya was amended and notified on various concrete steps were taken ■

Guidelines have been issued by the Ministry of Rural Department regarding the Convergence Programme for each Department including Pradhan Mantri Gram Sadak Yojana (PMGSY), National Afforestation Programme (NAP) and works under Water & Land Resources.

In accordance with the guidelines for implementation of NREGA, the convergence of NREGA funds should be with funds from other sources for creation of durable assets. However, care must be taken to ensure that NREGA funds do not substitute resources from other sectors or schemes as NREGA funds are intended to create additional wage employment to the people at the villages.

In a meeting with the Principal Secretaries of various line departments on 26th March 2009, the following decisions were taken to facilitate Convergence of MGNREGS -

1. District Resource Groups will be notified for each District to evolve a strategy for implementation of the Convergence Programme. Field Officer of each department will survey and identify schemes which are feasible and take up with VECs for preparation of plans.
2. Resource mapping at the grass root level of Village Employment Councils and perspective plans should be prepared with the assistance of field officers of the line Departments.
3. Clear guidelines to this effect should be issued by the C & RD Department after studying the practicality/ actual experiment and case study in some Pilot Blocks.
4. All schemes identified for convergence will be planned and executed within the parameters of MGNREGS. The concerned Administrative Heads of Departments will give necessary Instructions to their District Officers to make convergence operational as provided under the guidelines by Government of India ■

PAYMENT OF WAGES

The payment of MGNREGA wages through Banks & Post Offices needed a special initiative as the task was enormous. In the State Level Banker's Committee held on 8th July 2009, the Government insisted that 2% transaction fee to be paid to the banks in the case of MGNREGA payments and may be charged from the administrative cost, which has been increased to 6% recently by Government of India.

The Community & Rural Development Department was entrusted to come up categorically on this issue so that MGNREGA payments can flow to the beneficiaries through Bank Accounts/Smart Card etc. and provide the advantage of Electronic Banking Transaction Scheme to MGNREGA beneficiaries. The districts have also started mobilising for paying the wages through bank and post office accounts of the Job Card holders ■



SOCIAL AUDIT

Social Audit is a continuous process of public vigilance to ensure public accountability in implementation of projects, laws and policies. It is an ongoing process through which the potential beneficiaries and other stakeholders of an activity or project are involved at every stage. Social audit promotes:

- Transparency
- Consultation & consent
- Redressal of grievances
- Participation
- Accountability

Some of the general observations made during conduct of Social Audit are:

- ◆ VECs need to improve their village development plan and project selection. In many cases project executions are incomplete.
- ◆ AECs/VECs seemed to be concerned about fund much more than in the completion of projects. Block need to scrutinize project proposal before sanctioning them. In 2008-09 in many cases only wage component of projects are sanctioned without actually releasing the material component. In this way fund were not utilized productively. But in 2009-10 no such discrepancies are there.
- ◆ Most of the VECs have taken up areca nut plantation projects. But there are rare cases of areca nut plantation in community land. Plantations are done in individual lands.
- ◆ It is reported by the NGOs that awareness level of the villagers regarding NREGS is quite low. AEC and VEC office bearers should educate their villagers by sharing the knowledge and information they have acquired from training programmes. Another reason for poor awareness level may be due to low participation of villagers in the programmes and meetings.
- ◆ Record maintenance by the AECs and VECs are generally reported to be either poor or improper as the maintenance of paper works and accounts is a challenge to the villagers.
- ◆ Participation of Job card holders in the public hearing meetings is poor.

Sl. No.	District	Total AECs	No. of Social Audits during 2009-10
1	South Garo Hills	142	142
2	West Garo Hills	450	432
3	East Khasi Hills	448	479
4	Jaiñtia Hills	179	149
5	Ri Bhoi	587	398
6	East Garo Hills	286	286
7	West Khasi Hills	347	57
	T O T A L	2493	1943

*AEC : Area Employment Councils

- ◆ NGO social auditors either did not do physical verification of projects or did not report them in their reports. In social audit reports NGOs need to include status of projects by making physical verification of projects.
- ◆ There are quite many VECs which have asked for pending bill payment for the MR submitted.
- ◆ The AEC and VEC members lack awareness and training on maintenance of records, books of accounts and role and functions of various committees.
- ◆ Many VECs have complained on delay in receiving Job Cards
- ◆ Job Cards has been kept under the care of the VEC
- ◆ Report of delay in release of money from the BDO's office to the beneficiaries ■

The State Employment Guarantee Council constituted under sec 12(1) of the Act to review the implementation of the Scheme and make suggestions and recommendations for new type of works to Government of India. The Council met on 11.3.2010 under the Chairmanship of the Chief Minister, reviewed the performance of each district for the year 2009-10 and discussed the issues relating to the implementation of the scheme as below:

♦ **Sustainability of works:** The MGNREGA works are mainly employment generation and creation of assets through development of village infrastructure. However, sustainability of works and durability of assets was the issue and for this purpose convergence of programmes with various departments was encouraged.

♦ **Delay in payment of wages due to technical problems:** Districts have been advised to appoint adequate Technical Assistants / Barefoot engineers for assisting in preparation of estimates, Muster rolls and measurement of works etc. The State Government issued instruction to engage Gram Sevaks as Technical Assistants with prior training to them. Due to non availability of sufficient number of qualified candidates in Garo Hills for the said post, Class XII passed with science background were also recruited and trained for the purpose. The house advised to engage qualified candidates for the posts of Technical Officers, and The Additional Programme Officers as they should be responsible for effectively implementing the scheme.

♦ **Preferred works:** The house discussed on preferred works by the village community. However, GOI notified amendment to the Schedule 3 I Para 1(iv) of MGNREG Act vide notification dt. 22.7.2009 that 'provision of irrigation facility, horticulture plantation and land development facilities on land owned by SC/STs or to BPL families or to beneficiaries of land reforms or to beneficiaries under IAY of GOI or that of small farmers or marginal farmers as defined in the Agriculture Waiver and Debt Relief Scheme, 2008'. There has been no change in priority list of projects and no construction of School Buildings etc is allowed.

♦ **Wage rate:** The new wage rate notified by State Government is being made applicable to MGNREGS works. The approval and notification by GOI received in the month of December '09. Therefore, more demand for works by job card holders is expected under MGNREGS.

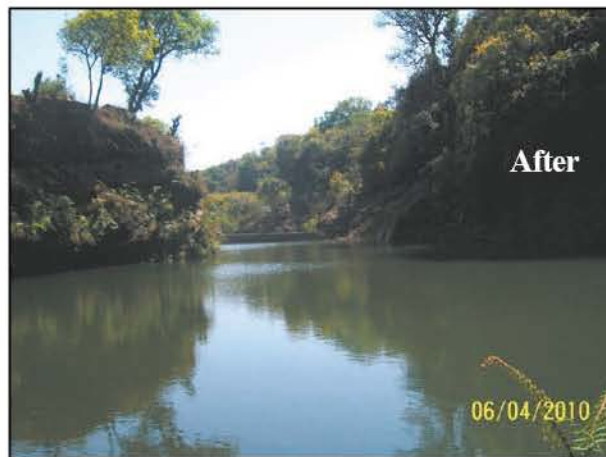
♦ **Financial support to AECs/VECs:** So far there is no separate allotment of fund for establishment of AECs and VECs by the Ministry of Rural Development. The Ministry of Panchayati Raj through BRGF and other Schemes are providing funds for strengthening of Village Institutions. Schemes such as Panchayat Ghars, and Panchayat e- governance are available for infrastructure development of Village Institutions. The DPCs are giving a onetime financial assistance to the AEC/VECs and also honorarium for Coordinators from Administrative



Water Conservation Dam at Mawstep, East Khasi Hills

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Year Of Sanction: 2008-2009 & 2009- 2010.		Wages: Rs 2,24,000/-
Material cost: Rs 1,20,000/-		Total: Rs 3,44,000/-
Persondays: 3200	Men: 500	Women: 2700
Water Area: 5.14 Cu. Mts.	Date of Commencement: 26 February, 2009	
Date of completion: 25 February, 2010;		
Length: 3 m	Width: 1.45 m	Depth: 0.95m

The Project was sanctioned at a cost of Rs. 3,44,000/- and was implemented by Mawstep VEC under Pyrda AEC through MGNREGS 2008 – 2009 & 2009 – 2010.

Work commenced on 26th February, 2009 and was completed on 25th February, 2010 with the active participation of all the registered households.

The Water Conservation Pond was constructed near Agricultural fields and the water is conserved through natural springs. The Project was taken up by the VEC due to acute water scarcity in the village, having 42 Households and a population of more than 200. People have expressed their happiness as now water is readily available to serve their daily requirement, including their crops and the income generated to their households through wages earned has uplifted their economic status to a great extent.

This is the first Project which was implemented by Nongthymmai – Lumthangding VEC at a cost of Rs. 15,70,000/- through NREGA (2008 – 2009 & 2009 – 2010).



Work commenced on 2nd March, 2009 with the active participation of 215 registered House- holds and was completed on 10th December, 2009. During the entire course of the project, they all worked as a team, with dedication and selflessness, even during inclement weather. They feel blessed through this project, from the wages earned which has lifted their economic life and from the

beautiful and durable asset created. The Pond will provide irrigation water to the farmers and it can also be utilized for other domestic purposes. Local people have started to visit this area and this project has impressed other VEC's too who are now trying to compete with each other by doing their best. The VEC is now planning to promote Tourism within this area and



this step can also generate employment to the youth of the area. The VEC has obtained 10 kgs of fish from Rural Resource Training Center (RRTC), Umran and in no time, the Pond will be let out for events of a competitive nature and this will also generate income for the village.



Year Of Sanction: 2008 – 2009 & 2009 - 2010 **Wages-** Rs 10,50,000/-

Material cost: Rs 5,20,000/-

Total: Rs 15,70,000/-

Persondays: 15000 **Men:** 6248 **Women:** 8752

Water Area: 4860 m³

Date of Commencement: 2 March, 2009

Date of completion - 10 December, 2009

Length: 45 m

Width: 40.00m

Depth: 2.7 m



Implementation in pictures

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In order to improve the implementation, Additional Programme Officers were recruited in January 2010. They are to assist the Programme in the Blocks The APOs were had to attend an Induction COurse at SIRD, Meghalay before they could assume charge of their duties.



A field visit of participants attending training conducted by SIRD, Meghalaya



Job Card holders attending Social Audit Public Hearing at Rongram, West Garo Hills



A Rural Connectivity project taken up under Zikzak Block, West Garo Hills



Conducting Social Audit Public Hearing at Adokgre, Kharkutta Block, East Garo Hills

Implementation in pictures



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Rubber nurseries in Silchang VEC, Dambo Ronjeng Block, East Garo Hills



Arecanut Plantation at Dilma Debrak VEC, Samanda Block, East Garo Hills



Pineapple cultivation at Norek under Songsak Block, East Garo Hills



Participants in a Social Audit training programme conducted by SIRD

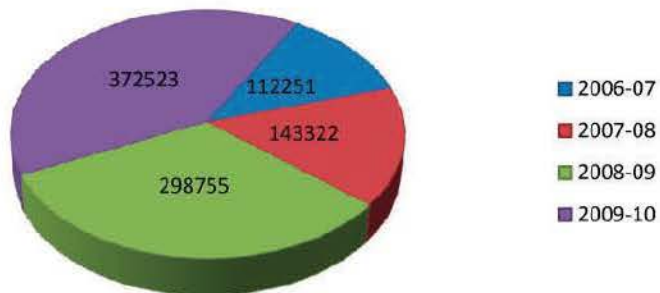


Construction of Internal road at Laskein VEC, Laskein Block, Jaiñtia Hills

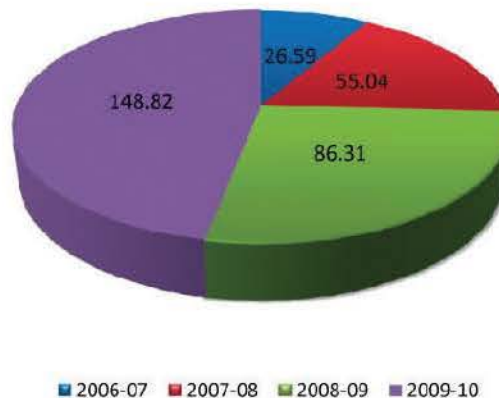


Earthen Dam with c.c core wall Ampanggre AEC, Rongara Block, South Garo Hills

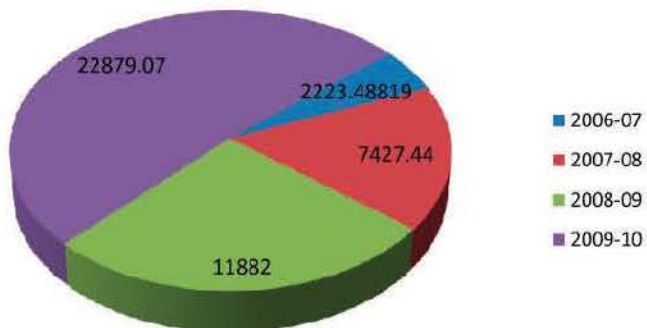
No. of HH with Job Cards



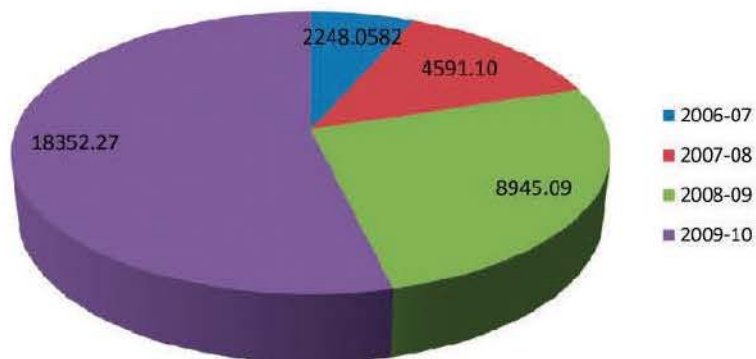
Total Persondays Generated



Total Funds (in lakhs)

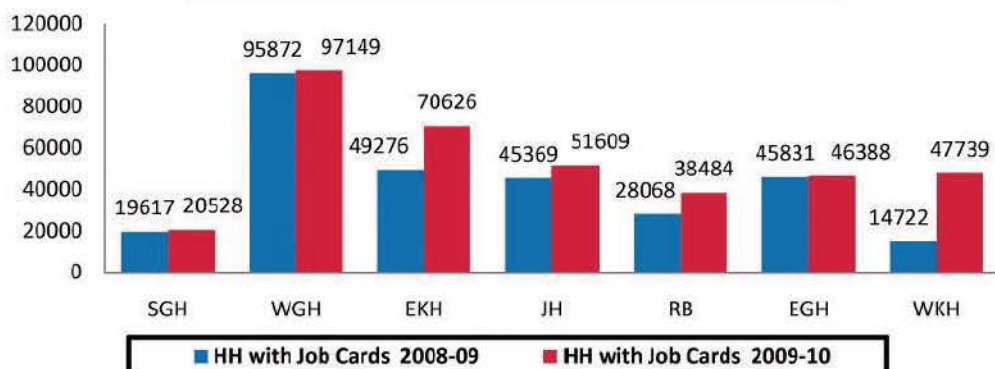


Total Expenditure (in lakhs)

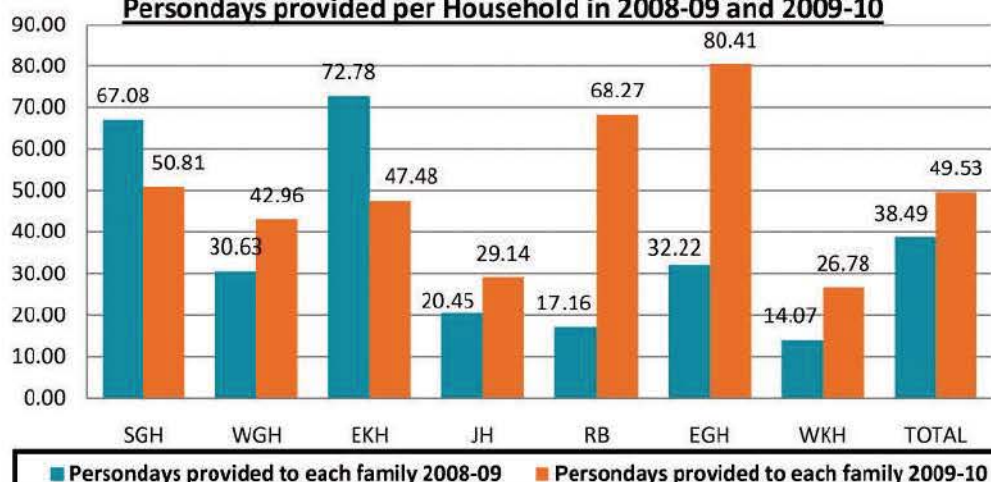




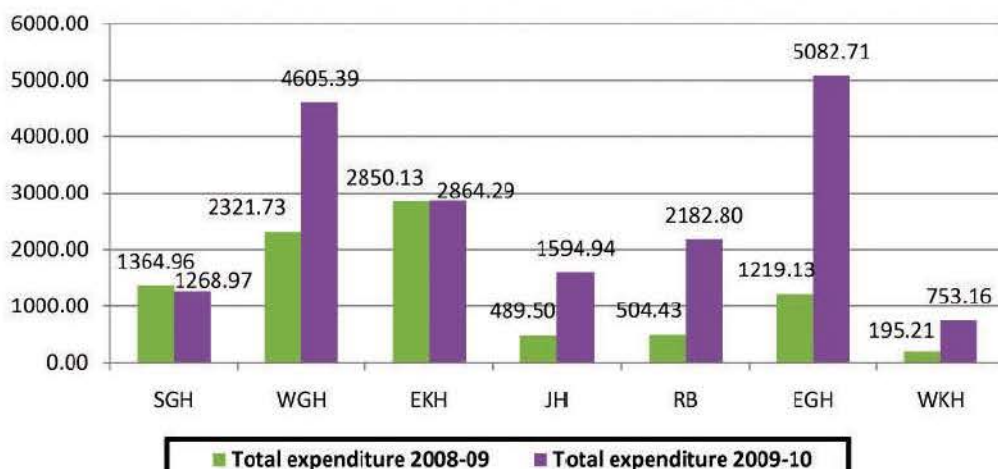
Registered House Holds of 2008-09 and 2009-10

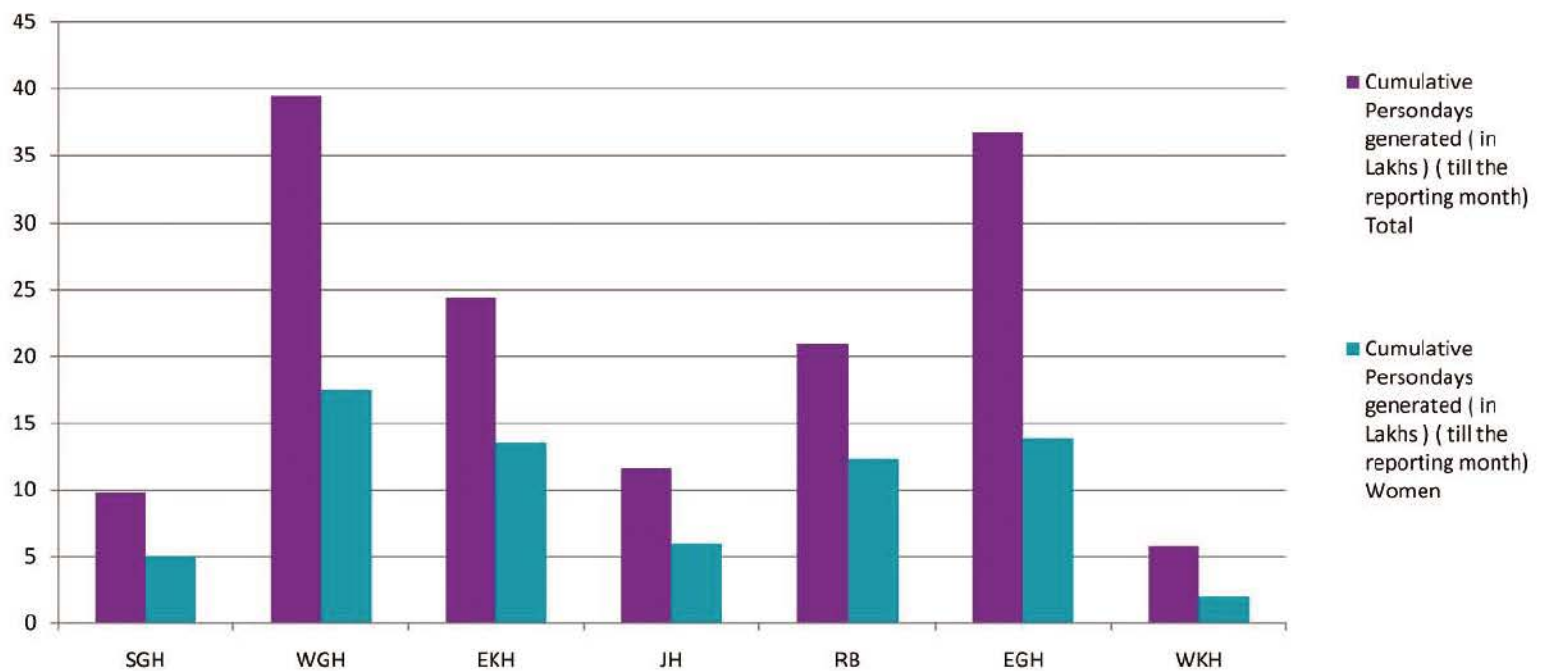


Persondays provided per Household in 2008-09 and 2009-10

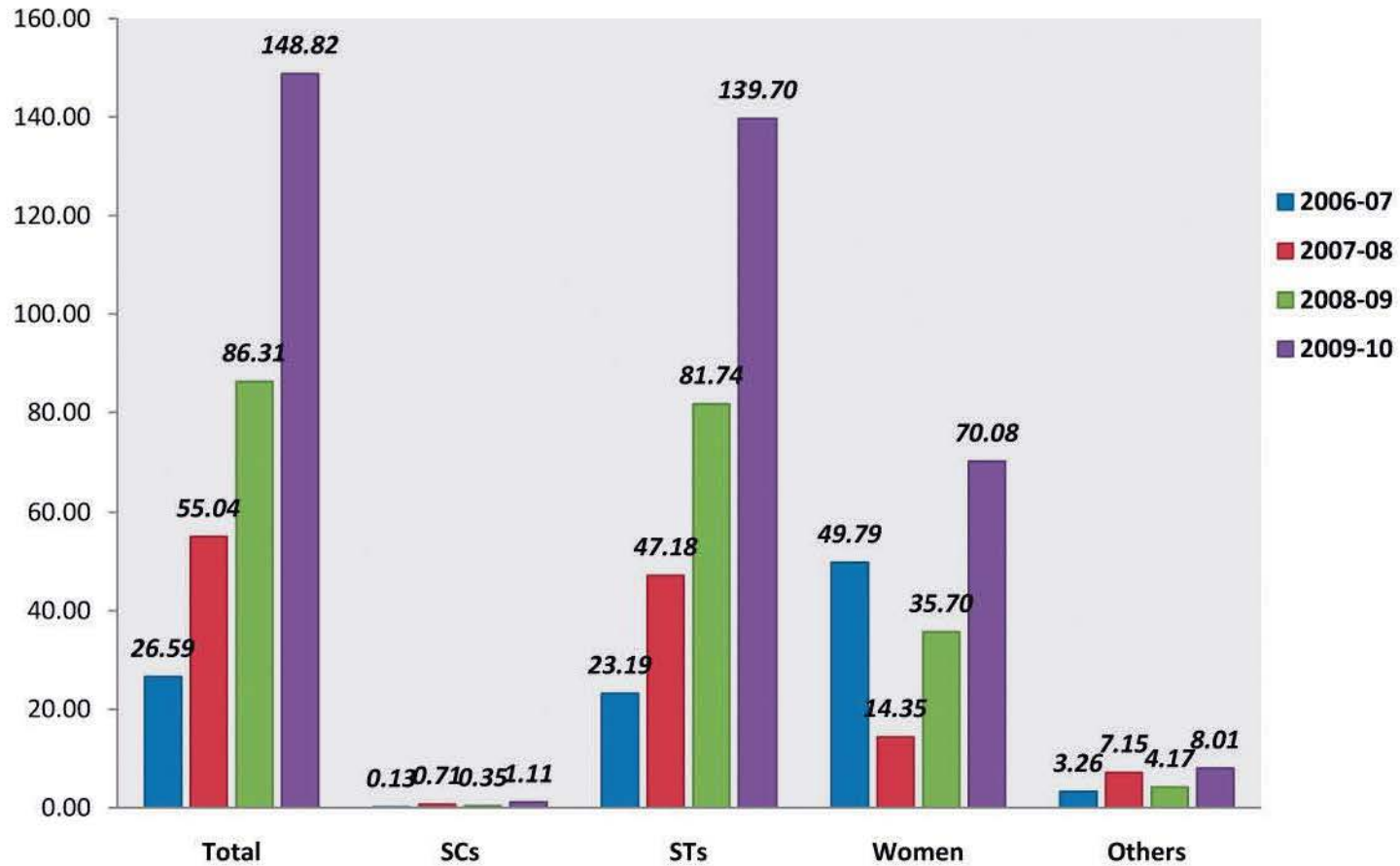


Total expenditure for 2008-09 and 2009-10



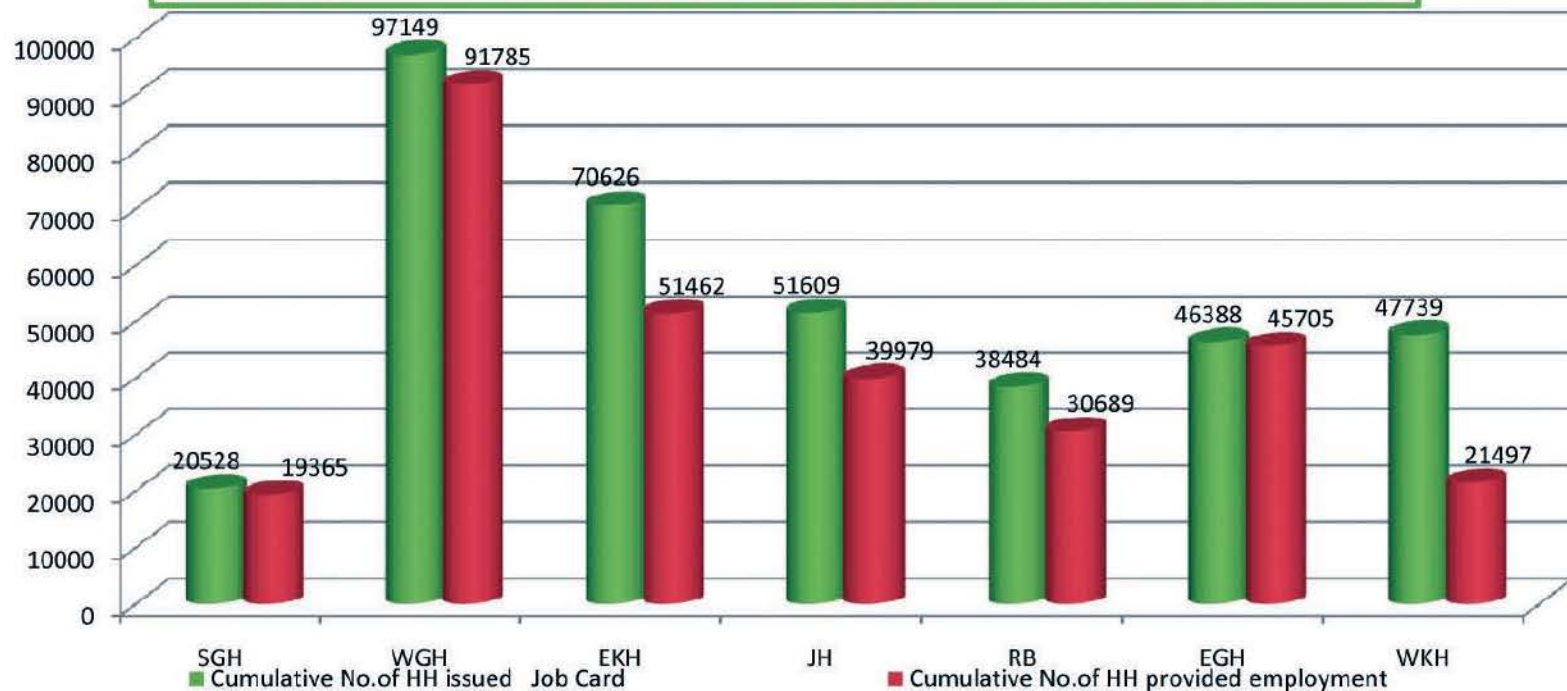


Persondays Generated

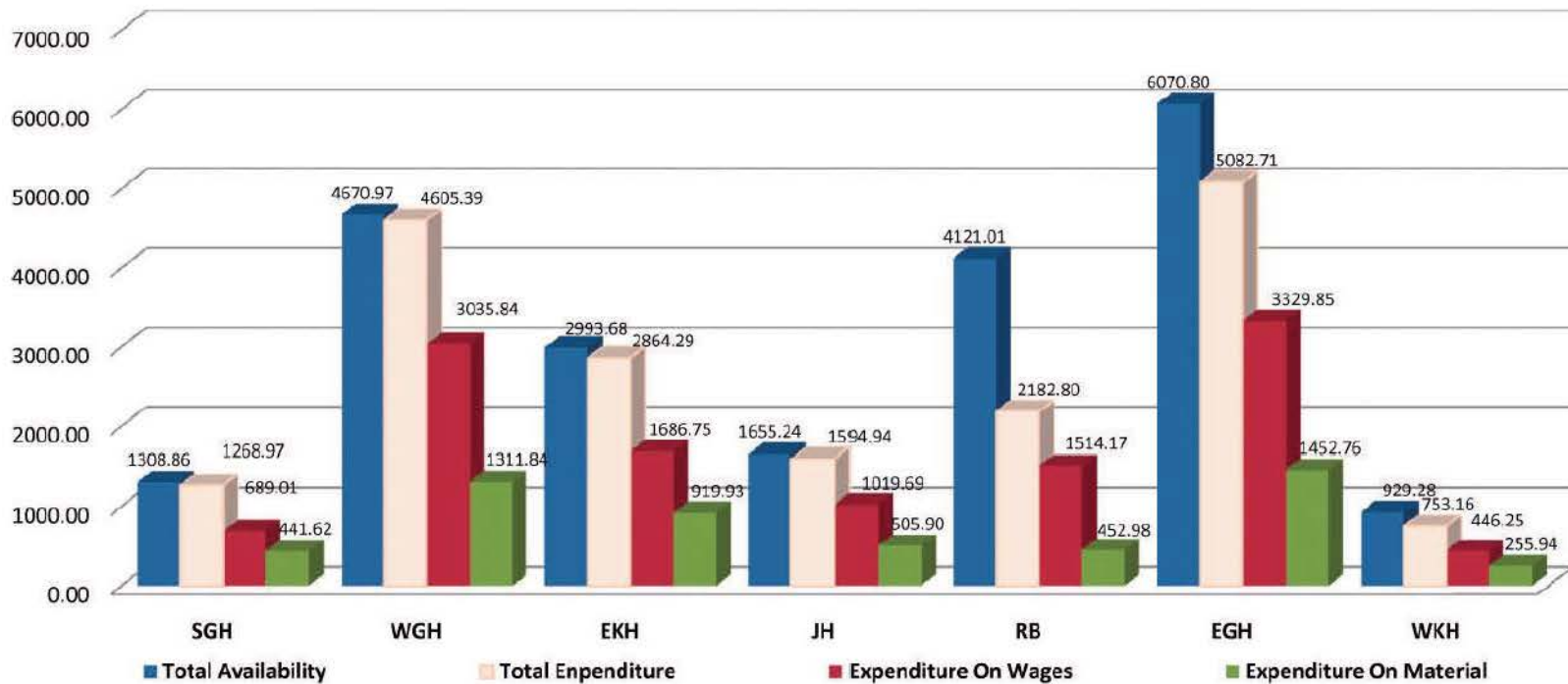


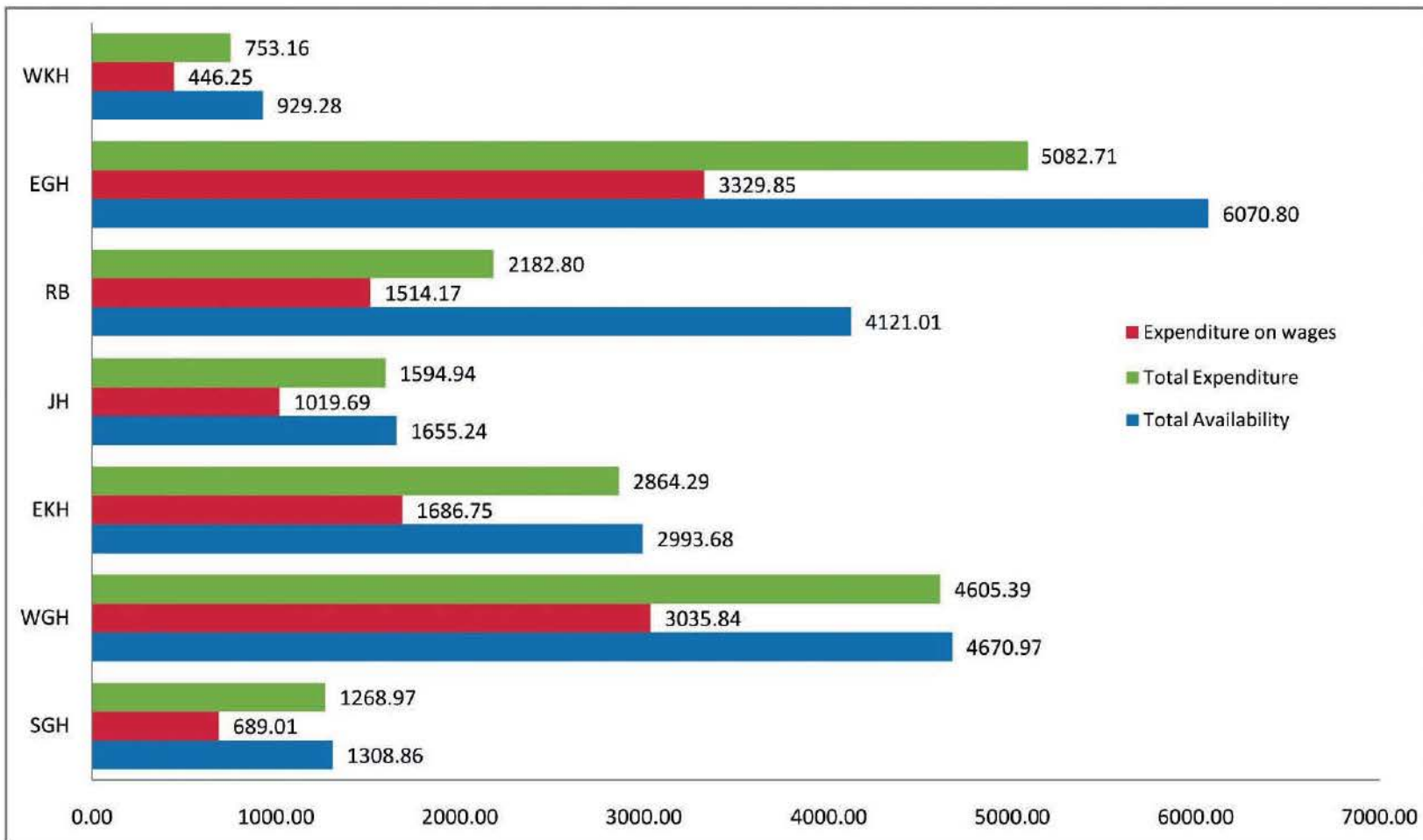


Households Demanded and Provided Employment for 2009-10

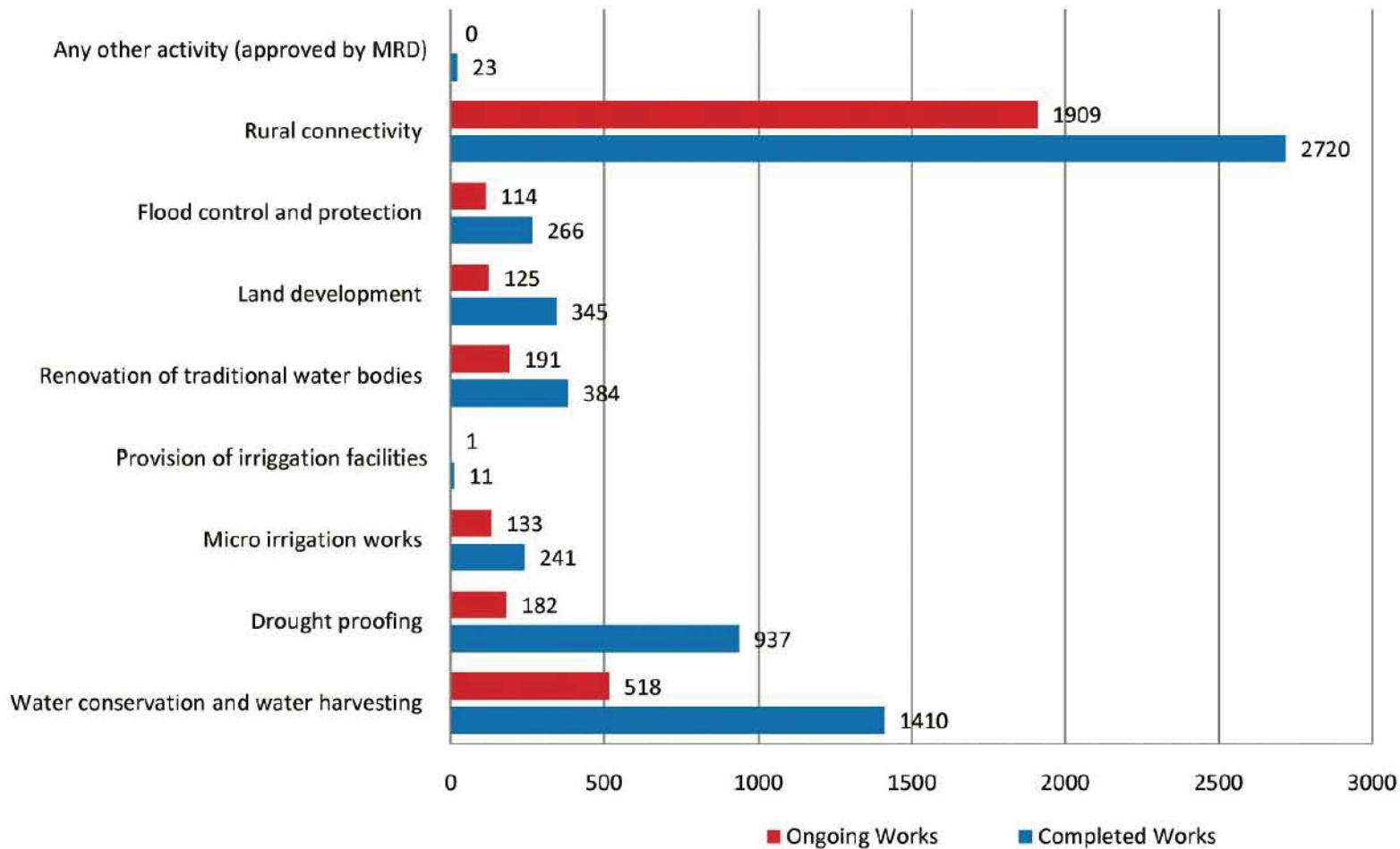


Financial Details for 2009-10



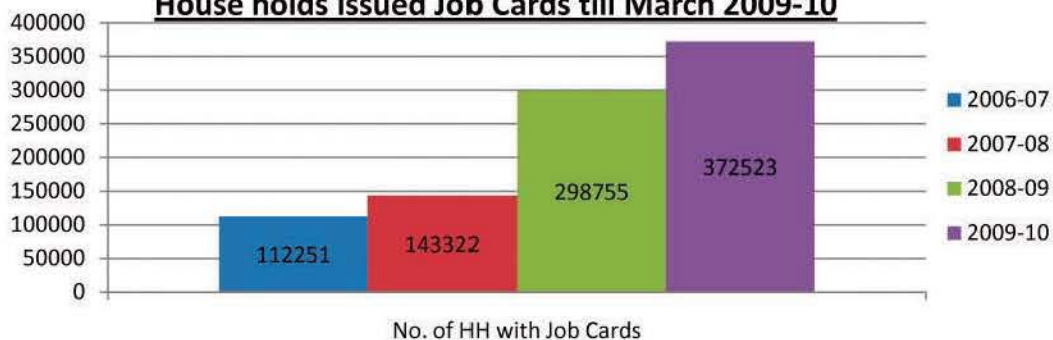


Physical Performance for the State of Meghalaya in 2009-10

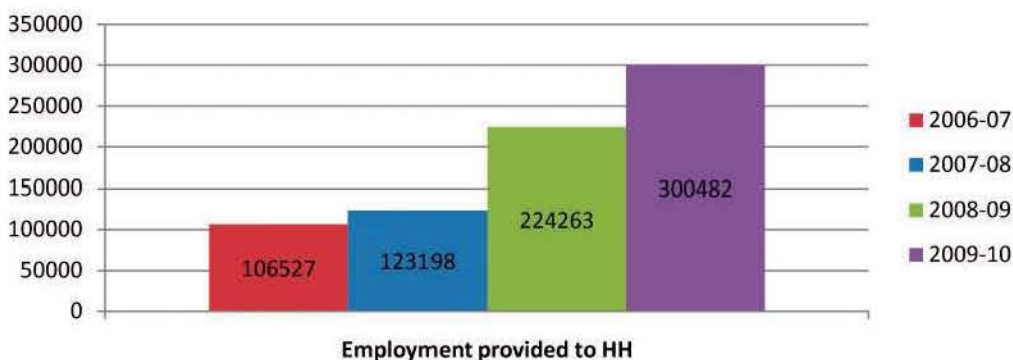




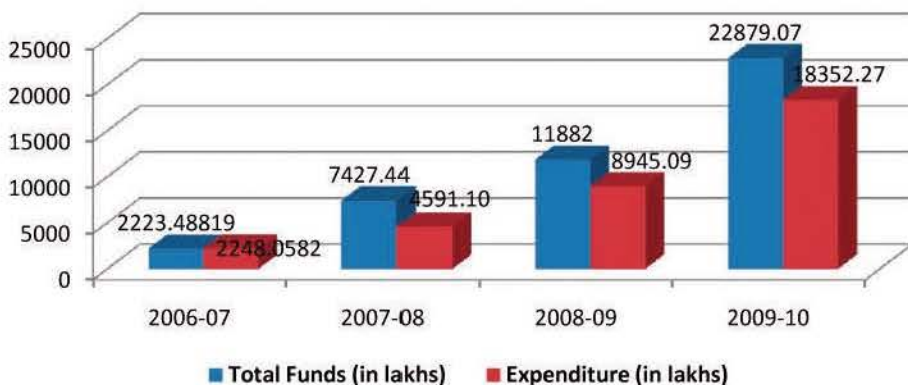
House holds issued Job Cards till March 2009-10

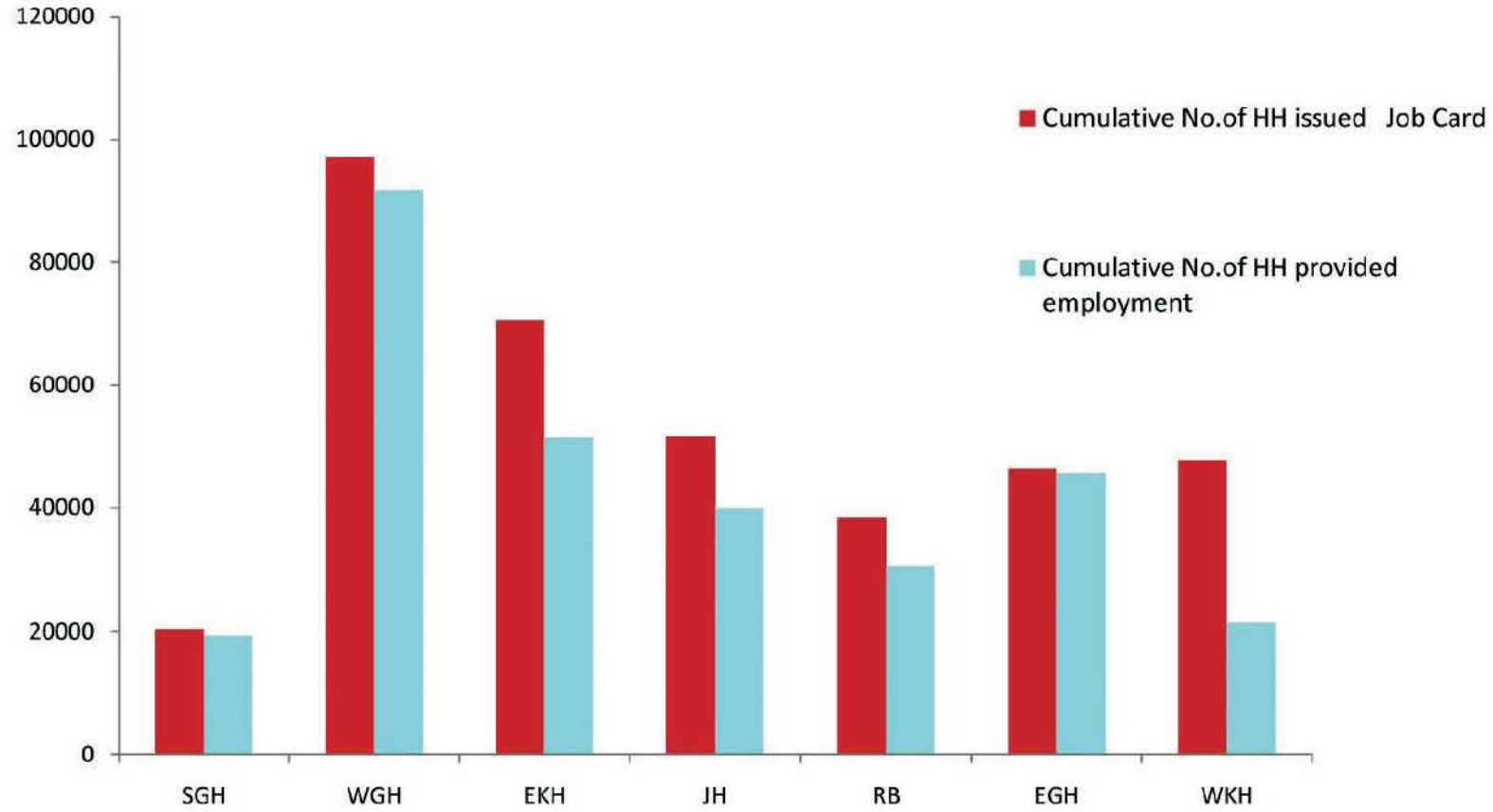


House hold Provided Employment till March 2009-10



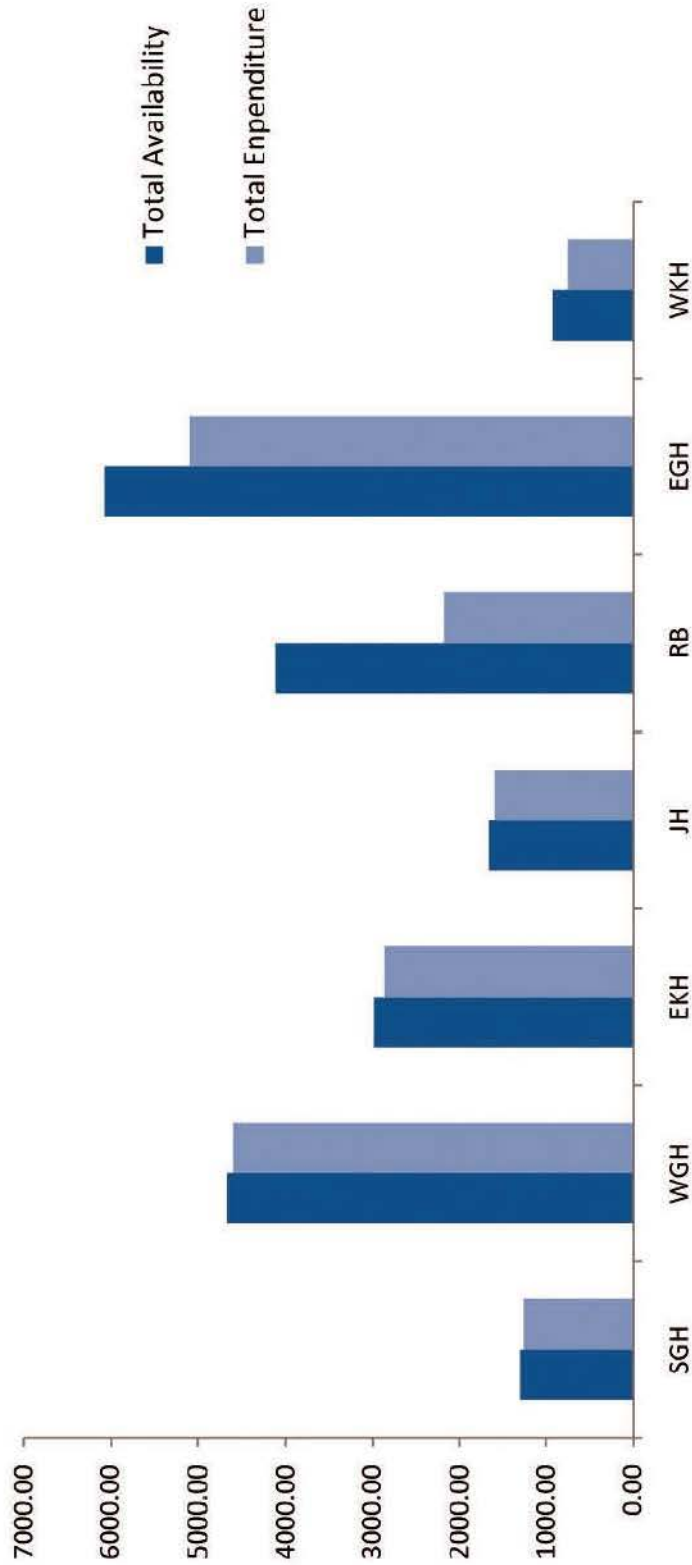
Total fund received and expenditure (in lakhs) till March 2009-10

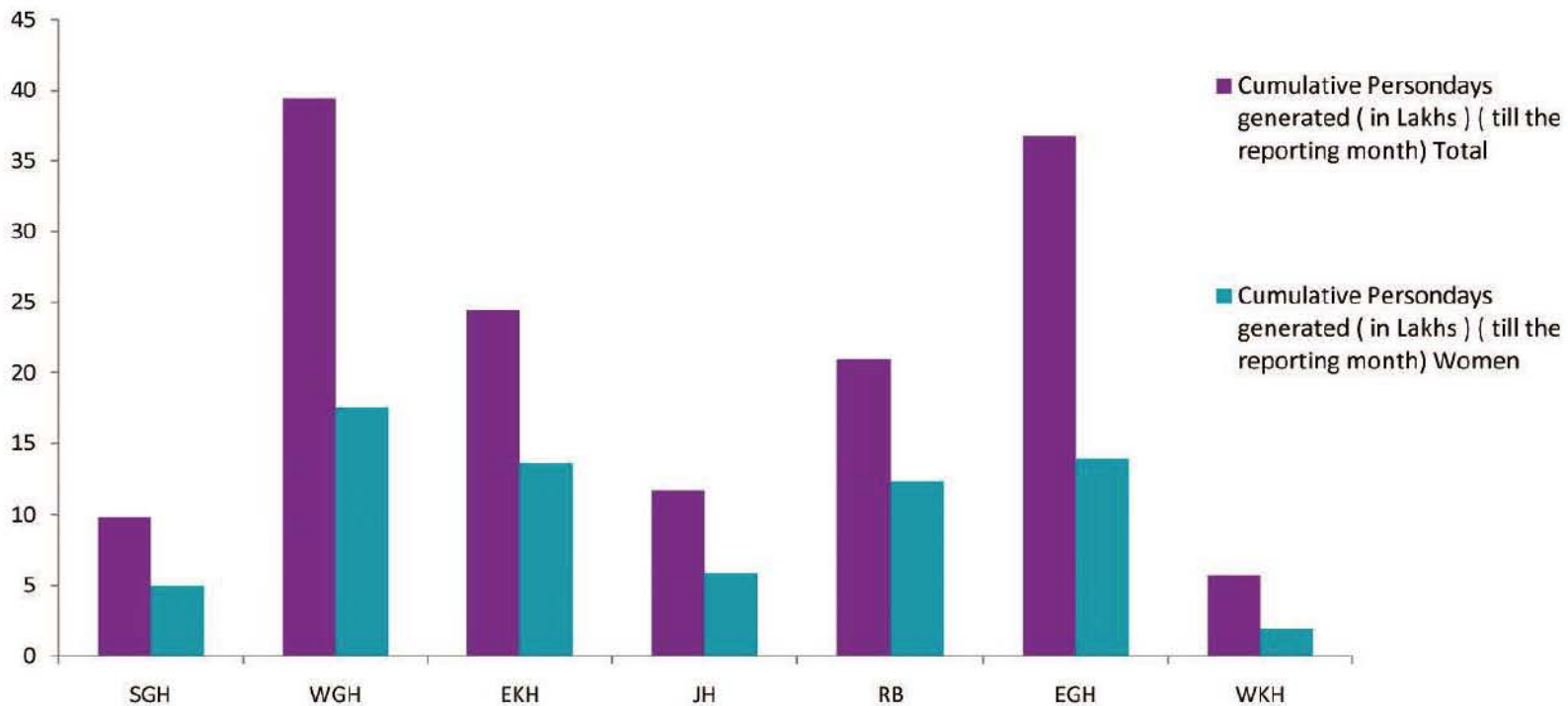






Performance Analysis







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MONITORING INFORMATION SYSTEM (MIS)



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	Smt. J. Bareh, District Nodal Officer for MIS (MGNREGA)	09863447011
Ri Bhoi	Shri Aiborlang Wanswett, District Informatics Officer, NIC	9436107621
East Garo Hills	Shri Enoch A. Sangma, District Informatics Officer, NIC	9436113685
West Khasi Hills	Shri Dominic Thma, District Informatics Officer, NIC	03654-280076
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GRIEVANCE REDRESSAL

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District	Deputy Commissioner & District Programme Coordinator of concerned District	
Block	Block Development Officer & Programme Officer of concerned Block	

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Government of Meghalaya Shillong